SENATE BILL 279

C3, J1 0 lr 0 0 0 1 CF HB 525

By: The President (By Request - Administration) and Senators Frosh, Lenett, Currie, Della, Gladden, Harrington, Kelley, Klausmeier, Madaleno, Middleton, Pinsky, Raskin, Robey, and Rosapepe

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Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 19, 2010

CHAPTER

1 AN ACT concerning

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Maryland False Health Claims Act of 2010

FOR the purpose of prohibiting certain actions constituting false claims against a State health plan or a State health program; providing certain penalties for making false claims against a State health plan or a State health program; requiring the court to consider and give special attention to certain factors in determining the amount of fines and penalties provided for in this Act; authorizing the State to file a civil action against a person who makes a false claim against a State health plan or a State health program under certain circumstances; authorizing a person other than the State to file a civil action on behalf of the person and the State against a person who makes a false claim against a State health plan or a State health program; providing for the procedures to be followed in a civil action; providing for certain remedies under a civil action; requiring the State to investigate a civil action alleging a false claim against a State health plan or a State health program; requiring the State to make certain efforts to coordinate certain investigations and to establish a certain objective for the State; authorizing the State to intervene and proceed with the action with or without the person who initiated the action; authorizing the State to elect not to intervene and proceed with the action; authorizing the person that initiated the action to proceed requiring the court to dismiss the action if the State elects not to intervene; authorizing the court to limit the participation of the person who initiated the action under circumstances; authorizing the State to intervene at a later time in the

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

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proceedings or to pursue alternative remedies; providing for certain damages and payments to the person who initiated the action under certain circumstances; providing for certain payments to the person charged under certain circumstances if the person charged prevails; providing certain limitations on civil actions filed under this Act; prohibiting a person from taking retaliatory action against an employee, contractor, or agent under certain circumstances; authorizing an employee, contractor, or agent to file a civil action against a person who takes retaliatory action against the employee, contractor, or agent under certain circumstances; providing certain remedies for retaliatory action; requiring an employer to make certain disclosures to employees; requiring the Comptroller to deposit a certain penalty or damages in the General Fund of the State; requiring certain persons to report certain information annually to the General Assembly; authorizing the Department of Health and Mental Hygiene or the Inspector General of the Department to adopt certain regulations; defining certain terms; and generally relating to false claims against State health plans and State health programs.

- 17 BY adding to
- 18 Article Health General
- Section 2–601 through 2–611 to be under the new subtitle "Subtitle 6. False
- 20 Claims Against State Health Plans and State Health Programs"
- 21 Annotated Code of Maryland
- 22 (2009 Replacement Volume)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 24 MARYLAND, That the Laws of Maryland read as follows:
- 25 Article Health General
- 26 SUBTITLE 6. FALSE CLAIMS AGAINST STATE HEALTH PLANS AND STATE
- 27 HEALTH PROGRAMS.
- 28 **2–601.**
- 29 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 30 INDICATED.
- 31 (B) (1) "CLAIM" MEANS A REQUEST OR DEMAND, UNDER A CONTRACT
 32 OR OTHERWISE, FOR MONEY OR OTHER PROPERTY, WHETHER OR NOT THE
 33 STATE HAS TITLE TO THE MONEY OR PROPERTY, THAT IS:
- 34 (I) PRESENTED THROUGH A STATE HEALTH PLAN OR A
- 35 STATE HEALTH PROGRAM TO AN OFFICER, EMPLOYEE, OR AGENT OF THE
- 36 STATE; OR

1 2 3 4	(II) MADE TO A CONTRACTOR, GRANTEE, OR OTHER RECIPIENT, IF THE MONEY OR OTHER PROPERTY IS TO BE SPENT OR USED ON THE STATE'S BEHALF OR TO ADVANCE A STATE INTEREST THROUGH A STATE HEALTH PLAN OR STATE HEALTH PROGRAM, AND THE STATE:
5 6	1. PROVIDES OR HAS PROVIDED ANY PORTION OF THE MONEY OR OTHER PROPERTY REQUESTED OR DEMANDED; OR
7 8 9	2. WILL REIMBURSE THE CONTRACTOR, GRANTEE, OR OTHER RECIPIENT FOR ANY PORTION OF THE MONEY OR OTHER PROPERTY THAT IS REQUESTED OR DEMANDED.
10 11 12 13 14	(2) "CLAIM" DOES NOT INCLUDE REQUESTS OR DEMANDS FOR MONEY OR OTHER PROPERTY THAT THE STATE THROUGH A STATE HEALTH PLAN OR STATE HEALTH PROGRAM HAS PAID TO AN INDIVIDUAL AS COMPENSATION FOR STATE EMPLOYMENT OR AS AN INCOME SUBSIDY WITH NO RESTRICTIONS ON THAT INDIVIDUAL'S USE OF THE MONEY OR OTHER PROPERTY.
16	(C) "DOCUMENTARY MATERIAL" INCLUDES:
17	(1) THE ORIGINAL OR A COPY OF:
18	(I) A BOOK;
19	(II) A RECORD;
20	(III) A REPORT;
21	(IV) A MEMORANDUM;
22	(V) A PAPER;
23	(VI) A COMMUNICATION;
24	(VII) A TABULATION;
25	(VIII) A CHART;
26	(IX) A DOCUMENT; OR
27 28 29	(X) DATA COMPILATION STORED IN OR ACCESSIBLE THROUGH A COMPUTER OR OTHER INFORMATION RETRIEVAL SYSTEM, INCLUDING INSTRUCTIONS AND ALL OTHER MATERIALS NECESSARY TO USE OR

INTERPRET THE DATA COMPILATION; AND

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(3) (III)

FALSITY OF THE INFORMATION.

1	(2) ANY PRODUCT OF DISCOVERY, INCLUDING:
2	(I) THE ORIGINAL OR DUPLICATE OF ANY DEPOSITION,
3	INTERROGATORY, DOCUMENT, THING, RESULT OF AN INSPECTION OF LAND OR
4	OTHER PROPERTY, EXAMINATION, OR ADMISSION THAT IS OBTAINED BY ANY
5	METHOD OF DISCOVERY IN ANY JUDICIAL OR ADMINISTRATIVE PROCEEDING OF
6	AN ADVERSARIAL NATURE;
7	(II) ANY DIGEST, ANALYSIS, SELECTION, COMPILATION, OR
8	DERIVATION OF ANY ITEM LISTED IN ITEM (I) OF THIS ITEM; AND
9	(III) ANY INDEX OR OTHER MANNER OF ACCESS TO ANY ITEM
10	LISTED IN ITEM (I) OF THIS ITEM.
11	(D) "EMPLOYEE" MEANS AN INDIVIDUAL WHO PERFORMS SERVICES:
12	(1) FOR AND UNDER THE CONTROL AND DIRECTION OF AN
13	EMPLOYER; AND
14	(2) Under an employer's promise or implied promise of
15	PAYMENT OF WAGES OR OTHER REMUNERATION.
16	(E) "EMPLOYER" MEANS A PERSON OR GROUP OF PERSONS WHO,
17	ACTING DIRECTLY OR INDIRECTLY ON BEHALF OF ANOTHER PERSON OR GROUP
18	OF PERSONS:
19	(1) ALLOWS AN EMPLOYEE TO PERFORM SERVICES UNDER THE
20	EMPLOYER'S CONTROL AND DIRECTION; AND
21	(2) Promises or implies that the employee will receive
22	WAGES OR OTHER REMUNERATION IN PAYMENT FOR THE PERFORMANCE OF
23	THOSE SERVICES.
24	(F) (1) "KNOWING" OR "KNOWINGLY" MEANS, WITH RESPECT TO
$\frac{25}{26}$	INFORMATION AND WITHOUT REQUIRING <u>PROOF OF</u> SPECIFIC INTENT TO DEFRAUD, THAT A PERSON:
20	DEFRACE, IIIAI A LERSON.
27	(1) (I) HAS ACTUAL KNOWLEDGE OF THE INFORMATION;
28	(2) (II) ACTS IN DELIBERATE IGNORANCE OF THE TRUTH OR
29	FALSITY OF THE INFORMATION; OR

ACTS IN RECKLESS DISREGARD OF THE TRUTH OR

1		<u>(2)</u>	"KNOWING" OR "KNOWINGLY" DOES NOT MEAN, W	
2 3			FORMATION, THAT A PERSON ACTS IN A MANNER TI STAKE OR NEGLIGENCE.	<u>HAT</u>
4 5 6	` ,	PABLE	TERIAL" MEANS HAVING A NATURAL TENDENCY TO INFLUENCE OF INFLUENCING THE PAYMENT OR RECEIPT OF MONEY Y.	
7 8	(H) FIXED, ARI		IGATION" MEANS AN ESTABLISHED DUTY, WHETHER OR 1 ROM:	NOT
9		(1)	AN EXPRESS OR IMPLIED:	
10			(I) CONTRACTUAL RELATIONSHIP;	
11			(II) GRANTOR-GRANTEE RELATIONSHIP; OR	
12			(III) LICENSO-LICENSEE RELATIONSHIP;	
13		(2)	A FEE-BASED OR SIMILAR RELATIONSHIP;	
14		(3)	STATUTE OR REGULATION; OR	
15		(4)	THE RETENTION OF AN OVERPAYMENT.	
16	(I)	"PR	VIDER" HAS THE MEANING STATED IN § $2–501$ OF THIS TITL	Æ.
17	(J)	"PU	LIC BODY" MEANS:	
18		(1)	THE GENERAL ASSEMBLY OR ANY OTHER ELECTED BODY;	
19 20	OTHER ELI	(2) ECTED	A MEMBER OR AN EMPLOYEE OF THE GENERAL ASSEMBLY BODY;	'OR
21		(3)	A STATE COURT;	
22		(4)	A MEMBER OR AN EMPLOYEE OF A STATE COURT;	
23 24	PUBLIC AG	(5) ENCY	A STATE OR LOCAL REGULATORY, ADMINISTRATIVE, OR AUTHORITY;	OR
25		(6)	AN INSTRUMENTALITY OF A STATE OR LOCAL REGULATO	RY,

ADMINISTRATIVE, OR PUBLIC AGENCY OR AUTHORITY;

- 1 (7) A STATE OR LOCAL LAW ENFORCEMENT AGENCY, 2 PROSECUTORIAL OFFICE, OR POLICE OR PEACE OFFICER;
- 3 (8) A STATE OR LOCAL DEPARTMENT OF AN EXECUTIVE BRANCH 4 OF GOVERNMENT; OR
- 5 (9) A DIVISION, BOARD, BUREAU, OFFICE, COMMITTEE, OR 6 COMMISSION OF ANY OF THE PUBLIC BODIES LISTED IN THIS SUBSECTION.
- 7 (K) "RETALIATORY ACTION" MEANS:
- 8 (1) DISCHARGING, SUSPENDING, DEMOTING, THREATENING, 9 HARASSING, OR DISCRIMINATING AGAINST AN EMPLOYEE, CONTRACTOR, OR
- 10 AGENT; OR
- 11 (2) ANY OTHER ADVERSE ACTION TAKEN AGAINST AN EMPLOYEE,
- 12 CONTRACTOR, OR AGENT RELATING TO THE CONDITIONS OF EMPLOYMENT,
- 13 CONTRACT, OR AGENCY.
- 14 (L) (1) "STATE HEALTH PLAN" MEANS:
- 15 (I) THE STATE MEDICAL ASSISTANCE PLAN ESTABLISHED
- 16 IN ACCORDANCE WITH THE FEDERAL SOCIAL SECURITY ACT OF 1939, AS
- 17 AMENDED;
- 18 (II) A MEDICAL ASSISTANCE PLAN ESTABLISHED BY THE
- 19 STATE; OR
- 20 (III) A PRIVATE HEALTH INSURANCE CARRIER, HEALTH
- 21 MAINTENANCE ORGANIZATION, MANAGED CARE ORGANIZATION AS DEFINED IN
- 22 § 15-101 OF THIS ARTICLE, HEALTH CARE COOPERATIVE OR ALLIANCE, OR
- 23 ANOTHER PERSON THAT PROVIDES OR CONTRACTS TO PROVIDE HEALTH CARE
- 24 SERVICES THAT ARE WHOLLY OR PARTIALLY REIMBURSED BY, OR ARE A
- 25 REQUIRED BENEFIT OF, A HEALTH PLAN ESTABLISHED IN ACCORDANCE WITH
- 26 THE FEDERAL SOCIAL SECURITY ACT OF 1939, AS AMENDED, OR BY THE STATE.
- 27 (2) "STATE HEALTH PLAN" INCLUDES A PERSON WHO PROVIDES
- 28 OR CONTRACTS OR SUBCONTRACTS TO PROVIDE HEALTH CARE SERVICES FOR
- 29 AN ENTITY DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION.
- 30 (M) "STATE HEALTH PROGRAM" MEANS THE MEDICAL ASSISTANCE
- 31 PROGRAM, THE CIGARETTE RESTITUTION FUND PROGRAM, THE MENTAL
- 32 HYGIENE ADMINISTRATION, THE DEVELOPMENTAL DISABILITIES
- 33 ADMINISTRATION, THE ALCOHOL AND DRUG ABUSE ADMINISTRATION, THE
- 34 FAMILY HEALTH ADMINISTRATION, THE COMMUNITY INFECTIOUS DISEASE

- 1 AND ENVIRONMENTAL HEALTH ADMINISTRATION, OR ANY OTHER UNIT OF THE
- 2 DEPARTMENT THAT PAYS A PROVIDER FOR A SERVICE RENDERED OR CLAIMED
- 3 TO HAVE BEEN RENDERED TO A RECIPIENT.
- 4 (N) "SUPERVISOR" MEANS AN INDIVIDUAL WITHIN AN EMPLOYER'S ORGANIZATION WHO HAS THE AUTHORITY TO:
- 6 (1) DIRECT AND CONTROL THE WORK PERFORMANCE OF AN 7 EMPLOYEE; OR
- 8 (2) TAKE CORRECTIVE ACTION REGARDING THE VIOLATION OF A 9 LAW OR REGULATION THAT IS THE SUBJECT OF A COMPLAINT OR CHARGE
- 10 UNDER THIS SUBTITLE.
- 11 **2–602.**
- 12 (A) A PERSON MAY NOT:
- 13 (1) KNOWINGLY PRESENT OR CAUSE TO BE PRESENTED A FALSE 14 OR FRAUDULENT CLAIM FOR PAYMENT OR APPROVAL;
- 15 (2) KNOWINGLY MAKE, USE, OR CAUSE TO BE MADE OR USED A 16 FALSE RECORD OR STATEMENT MATERIAL TO A FALSE OR FRAUDULENT CLAIM;
- 17 (3) CONSPIRE TO COMMIT A VIOLATION UNDER THIS SUBTITLE;
- 18 (4) HAVE POSSESSION, CUSTODY, OR CONTROL OF MONEY OR
- 19 OTHER PROPERTY USED BY OR ON BEHALF OF THE STATE UNDER A STATE
- 20 HEALTH PLAN OR A STATE HEALTH PROGRAM AND KNOWINGLY DELIVER OR
- 21 CAUSE TO BE DELIVERED TO THE STATE LESS THAN ALL OF THAT MONEY OR
- 22 **OTHER PROPERTY**;
- 23 (5) (I) BE AUTHORIZED TO MAKE OR DELIVER A RECEIPT OR
- 24 OTHER DOCUMENT CERTIFYING RECEIPT OF MONEY OR OTHER PROPERTY USED
- OR TO BE USED BY THE STATE UNDER A STATE HEALTH PLAN OR A STATE
- 26 HEALTH PROGRAM; AND
- 27 (II) INTENDING TO DEFRAUD THE STATE OR THE
- 28 DEPARTMENT, MAKE OR DELIVER A RECEIPT OR DOCUMENT KNOWING THAT
- 29 THE INFORMATION CONTAINED IN THE RECEIPT OR DOCUMENT IS NOT TRUE;
- 30 (6) KNOWINGLY BUY OR RECEIVE AS A PLEDGE OF AN
- 31 OBLIGATION OR DEBT PUBLICLY OWNED PROPERTY FROM AN OFFICER,
- 32 EMPLOYEE, OR AGENT OF A STATE HEALTH PLAN OR A STATE HEALTH
- 33 PROGRAM WHO LAWFULLY MAY NOT SELL OR PLEDGE THE PROPERTY;

THE INFORMATION ABOUT THE VIOLATION:

(7) KNOWINGLY MAKE, USE, OR CAUSE TO BE MADE OR USED, A FALSE RECORD OR STATEMENT MATERIAL TO AN OBLIGATION TO PAY OR TRANSMIT MONEY OR OTHER PROPERTY TO THE STATE;
(2) Unowingly conceal of unowingly and improperty
(8) KNOWINGLY CONCEAL, OR KNOWINGLY AND IMPROPERLY AVOID OR DECREASE, AN OBLIGATION TO PAY OR TRANSMIT MONEY OR OTHER
PROPERTY TO THE STATE; OR
(9) KNOWINGLY MAKE ANY OTHER FALSE OR FRAUDULENT CLAIM
AGAINST A STATE HEALTH PLAN OR A STATE HEALTH PROGRAM.
(B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS
SUBSECTION, A A PERSON WHO IS FOUND TO HAVE VIOLATED SUBSECTION (A)
OF THIS SECTION IS LIABLE TO THE STATE FOR:
(I) A CIVIL PENALTY OF NOT LESS THAN \$5,000 AND NOT
MORE THAN \$10,000 FOR EACH VIOLATION OF SUBSECTION (A) OF THIS SECTION; AND
SECTION, AND
(II) AN ADDITIONAL AMOUNT EQUAL TO OF NOT MORE THAN
THREE TIMES THE AMOUNT OF DAMAGES THAT THE STATE SUSTAINS AS A
RESULT OF THE ACTS OF THAT PERSON IN VIOLATION OF SUBSECTION (A) OF
THIS SECTION.
(2) AS AN ALTERNATIVE TO PARAGRAPH (1) OF THIS
SUBSECTION, A COURT MAY ASSESS NOT LESS THAN TWO TIMES THE AMOUNT OF
DAMAGES THAT THE STATE SUSTAINS AS A RESULT OF A PERSON'S ACTS IN
VIOLATION OF SUBSECTION (A) OF THIS SECTION, AND NO CIVIL PENALTY, II
THE COURT FINDS THAT:
(1) THE PERSON COMMITTING THE VIOLATION PROVIDED
STATE OFFICIALS RESPONSIBLE FOR INVESTIGATING FALSE CLAIMS
VIOLATIONS INVOLVING STATE HEALTH PLANS OR STATE HEALTH PROGRAMS
WITH ANY INFORMATION ABOUT THE VIOLATION KNOWN TO THE PERSON
WITHIN 30 DAYS AFTER THE DATE ON WHICH THE PERSON FIRST OBTAINED THE
INFORMATION;
(H) THE PERSON COOPERATED FULLY WITH ANY STATE
INVESTIGATION OF THE VIOLATION: AND

(III) AT THE TIME THE PERSON PROVIDED THE STATE WITH

1	1 No opining programmen cum comen or
1	1. No criminal prosecution, civil action, or
2	ADMINISTRATIVE ACTION RELATING TO THE SAME VIOLATION HAD BEEN
3	INITIATED; AND
,	O
4	2. THE PERSON DID NOT HAVE ACTUAL PRIOR
5	KNOWLEDGE OF THE EXISTENCE OF AN INVESTIGATION OF THE VIOLATION.
6	(2) THE TOTAL AMOUNT OWED BY A PERSON UNDER PARAGRAPH
7	(1) OF THIS SUBSECTION MAY NOT BE LESS THAN THE AMOUNT OF THE ACTUAL
8	DAMAGES THE STATE HEALTH PLAN OR STATE HEALTH PROGRAM INCURS AS A
9	RESULT OF THE PERSON'S VIOLATION OF SUBSECTION (A) OF THIS SECTION.
10	(C) (1) IN DETERMINING THE APPROPRIATE AMOUNT OF FINES AND
11	DAMAGES UNDER SUBSECTION (B) OF THIS SECTION, THE COURT SHALL
12	CONSIDER:
13	(I) THE NUMBER, NATURE, AND SEVERITY OF THE
14	VIOLATIONS OF THIS SUBTITLE FOR WHICH THE PERSON HAS BEEN FOUND
15	LIABLE;
16	(II) THE NUMBER, NATURE, AND SEVERITY OF ANY
17	PREVIOUS VIOLATIONS OF THIS SUBTITLE;
L 1	THE VICES VICENTIONS OF THIS SCENTIFE,
18	(III) THE DEGREE OF LOSS SUFFERED BY THE STATE
19	HEALTH PLAN OR STATE HEALTH PROGRAM;
20	(IV) THE PERSON'S HISTORY OF BILLING COMPLIANCE;
	<u> </u>
21	(V) WHETHER THE PERSON HAS A COMPLIANCE PROGRAM
22	IN PLACE;
23	(VI) THE EXTENT TO WHICH THE PERSON HAS TAKEN STEPS
24	TO ADDRESS AND CORRECT THE VIOLATION SINCE THE PERSON BECAME AWARE
25	OF THE VIOLATION;
10	OF THE VIOLATION,
26	(VII) THE EXTENT TO WHICH THE VIOLATION CAUSED HARM
27	OR DETRIMENT TO PATIENTS OR CONSUMERS OF THE STATE HEALTH PLAN OR
28	
20	STATE HEALTH PROGRAM;
29	(VIII) ANY FUNDS PREVIOUSLY RETURNED TO THE STATE
30	HEALTH PLAN OR STATE HEALTH PROGRAM IN COMPLIANCE WITH FEDERAL
31	REQUIREMENTS REGARDING OVERPAYMENTS, TO THE EXTENT THE FUNDS
32	REPRESENTED LOSSES TO THE STATE HEALTH PLAN OR STATE HEALTH

PROGRAM CAUSED BY THE VIOLATION;

1	(IX) WHETHER THE PERSON SELF-REPORTED THE
$\frac{1}{2}$	VIOLATION, THE TIMELINESS OF THE SELF–REPORTING, THE EXTENT TO WHICH
3	THE PERSON OTHERWISE COOPERATED IN THE INVESTIGATION OF THE
4	VIOLATION, AND THE EXTENT TO WHICH THE PERSON HAD PRIOR KNOWLEDGE
5	OF AN INVESTIGATION OR OTHER ACTION RELATING TO THE VIOLATION; AND
	·
6	(X) ANY OTHER FACTOR AS JUSTICE REQUIRES.
7	(2) IN WEIGHING THE FACTORS SET FORTH IN PARAGRAPH (1) OF
8	THIS SUBSECTION, THE COURT SHALL, WHERE APPROPRIATE, GIVE SPECIAL
9	CONSIDERATION TO:
	(a) Manager and the second of
10	(I) THE EXTENT TO WHICH THE PERSON'S SIZE
11	OPERATIONS, OR FINANCIAL CONDITION MAY HAVE AFFECTED EACH OF THE
12	FACTORS SET FORTH IN PARAGRAPH (1) OF THIS SUBSECTION; AND
13	(II) THE EXTENT TO WHICH THE PERSON'S SIZE
14	OPERATIONS, OR FINANCIAL CONDITION MAY AFFECT THE PERSON'S ABILITY TO
15	PROVIDE CARE AND CONTINUE OPERATIONS AFTER PAYMENT OF DAMAGES AND
16	FINES.
10	111120.
17	(C) (D) THE PENALTIES PROVIDED IN SUBSECTION (B) OF THIS
18	SECTION ARE IN ADDITION TO ANY CRIMINAL, CIVIL, OR ADMINISTRATIVE
19	PENALTIES PROVIDED UNDER ANY OTHER STATE OR FEDERAL STATUTE OF
20	REGULATION.
21	2–603.
	(1) I G-1
22	(A) IF THE STATE FINDS THAT A PERSON HAS VIOLATED OR IS
23	VIOLATING § 2–602(A) OF THIS SUBTITLE, THE STATE MAY FILE A CIVIL ACTION
24	IN A COURT OF COMPETENT JURISDICTION WITHIN THE STATE AGAINST THE
25	PERSON.
26	(B) IN FILING A CIVIL ACTION UNDER THIS SECTION, THE STATE MAY
$\frac{20}{27}$	SEEK:
41	SEEK.
28	(1) THE PENALTIES PROVIDED UNDER § 2-602(B) OF THIS
29	SUBTITLE; AND
	,
30	(2) Compensatory damages to compensate the State for
31	INJURIES INCURRED AS A DIRECT RESULT OF A VIOLATION OF § 2-602(A) OF
32	THIS SUBTITLE; AND

33 (3) COURT SUBJECT TO THE GUIDELINES SET FORTH IN § 34 2-605(A)(4) OF THIS SUBTITLE, COURT COSTS AND ATTORNEY'S FEES.

- 1 **2–604.**
- 2 (A) (1) (I) A PERSON MAY FILE A CIVIL ACTION ON BEHALF OF THE
- 3 PERSON AND THE STATE IN A COURT OF COMPETENT JURISDICTION WITHIN
- 4 THE STATE AGAINST A PERSON WHO HAS ACTED OR IS ACTING IN VIOLATION OF
- 5 § 2–602(A) OF THIS SUBTITLE.
- 6 (II) A CIVIL ACTION FILED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH SHALL BE BROUGHT IN THE NAME OF THE STATE.
- 8 (2) A PERSON FILING AN ACTION UNDER THIS SECTION MAY
- 9 SEEK:
- 10 (I) ANY REMEDY AVAILABLE IN COMMON LAW TORT;
- 11 THE PENALTIES PROVIDED UNDER § 2–602(B) OF THIS
- 12 SUBTITLE; AND
- 13 (HI) COMPENSATORY DAMAGES TO COMPENSATE THE STATE
- 14 FOR INJURIES INCURRED AS A DIRECT RESULT OF A VIOLATION OF § 2 602(A)
- 15 OF THIS SUBTITLE; AND
- 16 (IV) (II) COURT SUBJECT TO THE GUIDELINES SET FORTH
- 17 IN § 2-605(A)(4) OF THIS SUBTITLE, COURT COSTS AND ATTORNEY'S FEES.
- 18 (3) (I) THE PERSON SHALL SERVE ON THE STATE A COPY OF
- 19 THE COMPLAINT AND A WRITTEN DISCLOSURE OF SUBSTANTIALLY ALL
- 20 MATERIAL EVIDENCE AND INFORMATION THAT THE PERSON POSSESSES, IN
- 21 ACCORDANCE WITH THE PROVISIONS OF TITLE 2 OF THE MARYLAND RULES
- 22 FOR SERVING PROCESS ON THE STATE.
- 23 (II) 1. THE COMPLAINT SHALL BE FILED IN CAMERA AND
- 24 SHALL REMAIN UNDER SEAL FOR AT LEAST 60 DAYS.
- 25 THE COMPLAINT MAY NOT BE SERVED ON THE
- 26 DEFENDANT UNTIL THE COMPLAINT IS UNSEALED AND THE COURT ORDERS THE
- 27 COMPLAINT SERVED.
- 3. WITHIN 60 DAYS AFTER THE STATE RECEIVES
- 29 THE COMPLAINT AND THE MATERIAL EVIDENCE AND INFORMATION, THE STATE
- 30 MAY ELECT TO INTERVENE AND PROCEED WITH THE ACTION.

- 1 (4) (I) FOR GOOD CAUSE SHOWN, THE STATE MAY MOVE THE 2 COURT FOR EXTENSIONS OF THE TIME DURING WHICH THE COMPLAINT 3 REMAINS UNDER SEAL UNDER PARAGRAPH (3)(II)1 OF THIS SUBSECTION.
- 4 (II) ANY MOTIONS MADE UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY BE SUPPORTED BY AFFIDAVITS OR OTHER SUBMISSIONS 6 IN CAMERA.
- 7 (5) (I) THE DEFENDANT MAY NOT BE REQUIRED TO ANSWER A 8 COMPLAINT FILED UNDER THIS SECTION UNTIL AFTER THE COMPLAINT IS:
- 9 1. Unsealed and ordered by the court to be 10 served; and
- 2. SERVED ON THE DEFENDANT IN ACCORDANCE WITH TITLE 2 OF THE MARYLAND RULES.
- 13 (II) WHEN ANSWERING A COMPLAINT FILED UNDER THIS
 14 SECTION, A DEFENDANT SHALL FOLLOW THE TIME FRAMES AND OTHER
 15 PROVISIONS FOR FILING ANSWERS TO A COMPLAINT AS REQUIRED UNDER
 16 TITLE 2, CHAPTER 300 OF THE MARYLAND RULES.
- 17 (III) DURING THE PERIOD IN WHICH THE COMPLAINT IS UNDER SEAL, IF THE STATE'S INVESTIGATION REVEALS THAT THE ACT, 18 TRANSACTION, OR OCCURRENCE THAT GAVE RISE TO THE ALLEGED VIOLATION 19 20 OF THIS SUBTITLE IS REASONABLY LIKELY TO BE CONTINUING, THE STATE 21SHALL NOTIFY THE DEFENDANT AS SOON AS PRACTICABLE WITHOUT 22 JEOPARDIZING THE COURSE AND CONDUCT OF THE STATE'S OR THE FEDERAL 23 GOVERNMENT'S INVESTIGATION OF THE VIOLATION, COMPROMISING THE 24DEVELOPMENT OF EVIDENCE, OR VIOLATING ANY STATE OR FEDERAL LAW.
- 25 (6) BEFORE THE LATER OF THE EXPIRATION OF THE 60-DAY
 26 PERIOD DURING WHICH THE COMPLAINT REMAINS UNDER SEAL UNDER
 27 PARAGRAPH (3)(II)1 OF THIS SUBSECTION OR ANY EXTENSION OF THE 60-DAY
 28 PERIOD OBTAINED UNDER PARAGRAPH (4) OF THIS SUBSECTION, THE STATE
 29 SHALL:
- 30 (I) INTERVENE AND PROCEED WITH THE ACTION IN A 31 COURT OF COMPETENT JURISDICTION WITHIN THE STATE; OR
- 32 (II) NOTIFY THE COURT THAT IT WILL NOT INTERVENE AND 33 PROCEED WITH THE ACTION.

1	(7) IF THE STATE DOES NOT ELECT TO INTERVENE AND PROCEED
2	WITH THE ACTION UNDER PARAGRAPH (6) OF THIS SUBSECTION, BEFORE
3	UNSEALING THE COMPLAINT, THE COURT SHALL DISMISS THE ACTION.
	(=) (a)
4	$\frac{(7)}{(8)}$ If a person initiates an action under this
5	SECTION, NO PERSON OTHER THAN THE STATE MAY INTERVENE IN THE ACTION
6	OR INITIATE A RELATED ACTION BASED ON THE FACTS UNDERLYING THE
7	PENDING ACTION.
8	(B) (1) IF THE STATE INTERVENES AND PROCEEDS WITH THE ACTION
9	UNDER SUBSECTION (A)(6)(I) OF THIS SECTION:
10	(I) THE STATE SHALL HAVE THE PRIMARY RESPONSIBILITY
11	FOR PROCEEDING WITH THE ACTION AND MAY NOT BE BOUND BY ANY ACT OF
12	THE PERSON WHO INITIATED THE ACTION; AND
_	
13	(II) SUBJECT TO PARAGRAPHS (3) THROUGH (6) OF THIS
L 4	SUBSECTION, THE PERSON WHO INITIATED THE ACTION MAY CONTINUE AS A
15	PARTY TO THE ACTION.
L6	(2) (I) DURING AN INVESTIGATION BY THE STATE CONDUCTED
17	EITHER INDEPENDENTLY OR IN CONJUNCTION WITH A CIVIL ACTION FILED
18	UNDER THIS SUBTITLE, THE ATTORNEY GENERAL SHALL HAVE THE SAME
19	RIGHTS OF DISCOVERY AS A CIVIL LITIGANT IN THE CIRCUIT COURT UNDER
20	TITLE 2, CHAPTER 400 OF THE MARYLAND RULES.
21	(II) A PERSON FROM WHOM THE ATTORNEY GENERAL
22	SEEKS DISCOVERY SHALL BE CONSIDERED A PARTY UNDER TITLE 2, CHAPTER
23	400 OF THE MARYLAND RULES.
24	(3) (1) NOTWITHSTANDING THE OBJECTIONS OF THE PERSON
25	INITIATING THE ACTION, THE STATE MAY PETITION THE COURT TO DISMISS AN
26	ACTION IF: ELECT AT ANY POINT TO WITHDRAW ITS INTERVENTION AS A PARTY
27	TO THE ACTION.
28	(II) IF THE STATE ELECTS TO WITHDRAW AS A PARTY TO
29	THE ACTION:
30	1. THE STATE SHALL NOTIFY THE COURT AND THE
31	PARTY INITIATING THE ACTION; AND
32	2. THE COURT SHALL DISMISS THE ACTION.

THE STATE OF THE FILING OF THE MOTION TO DISMISS; AND

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THE PERSON INITIATING THE ACTION IS NOTIFIED BY

IN THE LITIGATION.

1	(II) THE COURT PROVIDES THE PERSON INITIATING THE
2	ACTION WITH AN OPPORTUNITY FOR A HEARING ON THE MOTION TO DISMISS.
3	(4) NOTWITHSTANDING THE OBJECTIONS OF THE PERSON
4	INITIATING THE ACTION, IF THE COURT DETERMINES AFTER A HEARING THAT A
5	PROPOSED SETTLEMENT IS FAIR, ADEQUATE, AND REASONABLE UNDER THE
6	CIRCUMSTANCES, THE STATE MAY SETTLE A CIVIL ACTION FILED UNDER THIS
7	SECTION.
8	(5) THE ON MOTION OF THE STATE OR THE DEFENDANT OR ON
9	THE COURT'S OWN MOTION, THE COURT MAY IMPOSE LIMITATIONS ON THE
10	PARTICIPATION OF THE PERSON INITIATING AN ACTION UNDER THIS SECTION
11	IF:
12	(I) THE STATE SHOWS THAT THE PERSON'S UNRESTRICTED
13	PARTICIPATION IN THE ACTION WOULD:
14	1. Interfere with or unduly delay the State
15	IN ITS PURSUIT OF THE CIVIL ACTION; OR
16	2. Be repetitious, irrelevant, or harassing
17	TO THE DEFENDANT; OR
18	(II) THE DEFENDANT SHOWS THAT UNRESTRICTED
19	PARTICIPATION BY THE PERSON INITIATING THE ACTION WOULD HARASS THE
20	DEFENDANT OR CAUSE THE DEFENDANT UNDUE BURDEN OR UNNECESSARY
21	EXPENSE.
22	(6) LIMITATIONS IMPOSED BY THE COURT UNDER PARAGRAPH
23	(5) OF THIS SUBSECTION MAY INCLUDE:
24	(I) A LIMITATION ON THE NUMBER OF WITNESSES THE
2 5	PERSON MAY CALL TO TESTIFY;
	TENSON MET CIME TO TESTIT I,
26	(II) A LIMITATION ON THE LENGTH OF THE TESTIMONY OF
27	WITNESSES CALLED BY THE PERSON;
28	(III) A LIMITATION ON THE PERSON'S CROSS-EXAMINATION
29	OF WITNESSES; OR
	52
30	(IV) A LIMITATION ON THE PARTICIPATION OF THE PERSON

1	(c) (1) If the State elects not to intervene and proceed
2	WITH THE ACTION UNDER SUBSECTION (A)(6)(H) OF THIS SECTION, THE PERSON
3	INITIATING THE ACTION SHALL HAVE THE RIGHT TO PROCEED WITH THE
4	ACTION.
5	(2) NOTWITHSTANDING THE STATE'S ELECTION NOT TO
6	INTERVENE, IF THE STATE REQUESTS, THE COURT SHALL ORDER THAT THE
7	STATE BE SERVED AT THE STATE'S OWN EXPENSE WITH COPIES OF:
8	(I) ALL PLEADINGS FILED IN THE ACTION; AND
9	(II) ALL DEPOSITION TRANSCRIPTS.
10	(3) (1) IF A PERSON PROCEEDS WITH AN ACTION UNDER
l1	PARAGRAPH (1) OF THIS SUBSECTION, THE COURT, WITHOUT LIMITING THE
12	STATUS AND RIGHTS OF THE PERSON INITIATING THE ACTION, MAY ALLOW THE
13	STATE TO INTERVENE AT A LATER DATE ON A SHOWING OF GOOD CAUSE.
14	(H) IF THE STATE SUBSEQUENTLY INTERVENES UNDER
L 5	SUBPARAGRAPH (I) OF THIS PARAGRAPH, THE PERSON INITIATING THE ACTION
16	SHALL THEREAFTER BE SUBJECT TO THE LIMITATIONS PROVIDED UNDER
L 7	SUBSECTION (B)(3) THROUGH (6) OF THIS SECTION.
18	(D) (C) (1) Instead of proceeding with a civil action filed
19	UNDER THIS SUBTITLE, THE STATE MAY PURSUE ANY ALTERNATIVE REMEDY
20	AVAILABLE TO THE STATE, INCLUDING ANY APPROPRIATE ADMINISTRATIVE
21	PROCEEDING TO DETERMINE A CIVIL MONEY PENALTY.
22	(2) IF THE STATE SEEKS AN ALTERNATIVE REMEDY IN ANOTHER
23	PROCEEDING AFTER INTERVENING IN A CIVIL ACTION FILED UNDER THIS
24	SECTION, THE PERSON INITIATING THE ACTION SHALL HAVE THE SAME RIGHTS
25	IN THE ALTERNATIVE PROCEEDING AS THE PERSON WOULD HAVE HAD IF THE
26	CIVIL ACTION HAD CONTINUED UNDER THIS SECTION.
27	(3) (I) A FINDING OF FACT OR CONCLUSION OF LAW MADE IN
28	ANY ALTERNATIVE PROCEEDING THAT HAS BECOME FINAL SHALL BE
29	CONCLUSIVE ON ALL PARTIES TO AN ACTION FILED UNDER THIS SUBTITLE.
30	(II) FOR PURPOSES OF SUBPARAGRAPH (I) OF THIS
21	PARACRAPH A FINDING OR CONCLUSION IS FINAL IF:

32 1. It has been finally determined on appeal 33 to the appropriate court of the State;

- 2. ALL TIME FOR FILING THE APPEAL WITH RESPECT TO THE FINDING OR CONCLUSION HAS EXPIRED; OR
- 3. The finding or conclusion is not subject 4 to judicial review.
- 5 **(1)** WHETHER OR NOT THE STATE INTERVENES AND (E) (D) 6 PROCEEDS WITH A CIVIL ACTION FILED UNDER THIS SECTION, ON A SHOWING IN CAMERA BY THE STATE THAT CERTAIN ACTIONS OF DISCOVERY BY 7 8 THE PERSON INITIATING THE ACTION WOULD INTERFERE WITH THE STATE'S 9 INVESTIGATION OR PROSECUTION OF A CRIMINAL OR CIVIL MATTER ARISING 10 OUT OF THE SAME FACTS, THE COURT MAY STAY THE DISCOVERY FOR A PERIOD 11 OF NOT MORE THAN 60 DAYS.
- 12 **(2)** THE COURT MAY EXTEND THE **60**-DAY PERIOD ON A FURTHER 13 SHOWING IN CAMERA THAT:
- 14 (I) THE STATE HAS PURSUED THE CRIMINAL OR CIVIL 15 INVESTIGATION OR PROCEEDING WITH REASONABLE DILIGENCE; AND
- 16 (II) ANY PROPOSED DISCOVERY IN THE CIVIL ACTION WILL
 17 INTERFERE WITH THE ONGOING CRIMINAL OR CIVIL INVESTIGATION OR
 18 PROCEEDING.
- 19 **2–605.**
- 20 (A) (1) IF THE STATE INTERVENES AND PROCEEDS WITH AN ACTION 21 FILED UNDER § 2–604 OF THIS SUBTITLE AND THE STATE PREVAILS, THE COURT 22 SHALL AWARD THE PERSON INITIATING THE ACTION AN AMOUNT THAT IS:
- 23 (I) NOT LESS THAN 15% AND NOT MORE THAN 25% OF THE 24 PROCEEDS OF THE ACTION OR SETTLEMENT OF THE CLAIM; AND
- 25 (II) PROPORTIONAL TO THE AMOUNT OF TIME AND EFFORT 26 THAT THE PERSON SUBSTANTIALLY CONTRIBUTED TO THE FINAL RESOLUTION 27 OF THE CIVIL ACTION.
- 28 (2) (I) IF THE COURT FINDS THAT THE ACTION IS BASED
 29 PRIMARILY ON DISCLOSURES OF SPECIFIC INFORMATION RELATING TO
 30 ALLEGATIONS OR TRANSACTIONS IN A CRIMINAL, CIVIL, OR ADMINISTRATIVE
 31 HEARING, IN A LEGISLATIVE OR ADMINISTRATIVE REPORT, HEARING, AUDIT, OR
 32 INVESTIGATION, OR FROM THE NEWS MEDIA, THE COURT MAY MAKE AN AWARD
 33 TO THE PERSON INITIATING THE ACTION THAT:

1	1. The court considers appropriate, taking
2	INTO ACCOUNT THE SIGNIFICANCE OF THE INFORMATION AND THE ROLE OF
3	THE PERSON INITIATING THE ACTION IN ADVANCING THE CASE TO LITIGATION;
4	AND
5	2. Does not exceed 10% of the proceeds of
5 6	THE ACTION.
O	THE ACTION.
7	(II) THE INFORMATION DESCRIBED IN SUBPARAGRAPH (I)
8	OF THIS PARAGRAPH DOES NOT INCLUDE INFORMATION DISCLOSED AND
9	PROVIDED BY THE PERSON INITIATING THE ACTION.
10	(3) ANY PAYMENT TO A PERSON UNDER PARAGRAPH (1) OR (2) OF
11	THIS SUBSECTION SHALL BE MADE FROM THE PROCEEDS OF THE ACTION.
4.0	(4) (5) T
12	(4) (I) IN ADDITION TO THE AMOUNT PROVIDED UNDER
13	PARAGRAPHS (1) AND (2) OF THIS SUBSECTION, A COURT SHALL MAY AWARD
14	THE PERSON INITIATING THE ACTION:
15	1. An amount for reasonable expenses that
16	THE COURT FINDS TO HAVE BEEN NECESSARILY INCURRED; AND
17	2. REASONABLE ATTORNEY'S FEES AND COSTS.
18	(II) IN DETERMINING THE AMOUNT OF ANY AWARD UNDER
19	SUBPARAGRAPH (I) OF THIS PARAGRAPH, THE COURT SHALL CONSIDER THE
20	AMOUNT OF ANY PENALTIES AND DAMAGES RECOVERED IN THE ACTION AND
21	ANY OTHER FACTOR AS JUSTICE MAY REQUIRE.
22	(III) (III) ALL ANY EXPENSES, FEES, AND COSTS AWARDED
23	UNDER THIS PARAGRAPH SHALL BE AWARDED AGAINST THE DEFENDANT.
20	CABLATING THE MARKET IT SIMEL BETWINDED HOLINGT THE BEI ENDING.
24	(B) (1) IF THE STATE DOES NOT INTERVENE AND PROCEED WITH AN
25	ACTION FILED UNDER § 2–604 OF THIS SUBTITLE AND THE PERSON INITIATING
26	THE ACTION PREVAILS, THE COURT SHALL AWARD THE PERSON INITIATING THE
27	ACTION AN AMOUNT THAT IS REASONABLE FOR COLLECTING THE CIVIL
28	PENALTY AND DAMAGES ON THE STATE'S BEHALF.
29	(2) AN AMOUNT AWARDED UNDER PARAGRAPH (1) OF THIS
30	SUBSECTION SHALL BE:
31	(1) NOT LESS THAN 25% OR MORE THAN 30% OF THE
$\frac{31}{32}$	PROCEEDS OF THE ACTION OR SETTLEMENT OF THE CLAIM; AND
	The calles of the faction of our minimum of the committee

1	(3) (1) THE COURT ALSO SHALL AWARD THE PERSON
2	INITIATING THE ACTION:
0	1 AN AMOUNT FOR REACONARIE EXPENSES THAT
3	1. AN AMOUNT FOR REASONABLE EXPENSES THAT
4	THE COURT FINDS TO HAVE BEEN NECESSARILY INCURRED; AND
5	2. REASONABLE ATTORNEY'S FEES AND COSTS.
6	(II) ALL EXPENSES, FEES, AND COSTS AWARDED UNDER
7	THIS PARAGRAPH SHALL BE AWARDED AGAINST THE DEFENDANT.
8	(c) (b) (1) Whether or not the State intervenes and
9	PROCEEDS WITH AN ACTION FILED UNDER § 2-604 OF THIS SUBTITLE, IF IF A
10	COURT FINDS THAT THE ACTION IS INITIATED BY A PERSON WHO PLANNED AND
11	INITIATED OR OTHERWISE DELIBERATELY PARTICIPATED IN THE VIOLATION ON
12	WHICH THE ACTION WAS BASED, THE COURT MAY, TO THE EXTENT IT
13	CONSIDERS APPROPRIATE, REDUCE THE SHARE OF THE PROCEEDS OF THE
14	ACTION THAT THE PERSON OTHERWISE WOULD HAVE RECEIVED UNDER THIS
15	SECTION.
1.0	(9) IN DEDUCTIVE MADE OF THE DESCRIPTE OF THE DEDUCTION
16	(2) IN REDUCING THE SHARE OF THE PROCEEDS OF THE PERSON
17	INITIATING THE ACTION UNDER THIS SUBSECTION, THE COURT SHALL
18	CONSIDER:
19	(I) THE ROLE OF THE PERSON IN ADVANCING THE CASE TO
20	LITIGATION; AND
_ ~	
21	(II) ANY RELEVANT CIRCUMSTANCES RELATING TO THE
22	UNDERLYING VIOLATION.
23	(3) (I) IF THE PERSON INITIATING A CIVIL ACTION UNDER
24	§ 2–604 OF THIS SUBTITLE IS CONVICTED OF CRIMINAL CONDUCT ARISING
25	FROM THE PERSON'S PARTICIPATION IN THE VIOLATION ON WHICH THE ACTION
26	WAS BASED PRIOR TO A FINAL DETERMINATION OF THE ACTION, THE PERSON:
27	1. SHALL BE DISMISSED FROM THE ACTION; AND
20	
28	2. MAY NOT RECEIVE ANY SHARE OF THE PROCEEDS
29	OF THE ACTION.
30	(II) THE DISMISSAL OF THE PERSON INITIATING THE
30 31	ACTION IN ACCORDANCE WITH THIS PARAGRAPH DOES NOT PREJUDICE THE

RIGHT OF THE STATE TO CONTINUE THE ACTION.

- 1 (4) If the person initiating a civil action under § 2–604 of
 2 This subtitle is convicted of criminal conduct arising from the
 3 Person's participation in the violation on which the action was
 4 Based after the proceeds from the action are awarded to that
 5 Person, the court shall order the person to repay the proceeds
 6 Previously awarded.
- 7 (D) (C) A COURT SHALL MAY AWARD REASONABLE ATTORNEY'S FEES
 8 AND EXPENSES TO A DEFENDANT AND AGAINST THE PERSON INITIATING THE
 9 ACTION IF:
- 10 (1) THE DEFENDANT PREVAILS IN THE ACTION; AND
- 11 (2) THE COURT FINDS THAT THE CLAIM OF THE PERSON
 12 INITIATING THE ACTION WAS CLEARLY FRIVOLOUS, VEXATIOUS, OR BROUGHT
 13 PRIMARILY FOR PURPOSES OF HARASSMENT <u>OR OTHERWISE BROUGHT IN BAD</u>
 14 <u>FAITH; AND</u>
- 15 (3) THE STATE DID NOT INTERVENE AND PROCEED WITH THE 16 ACTION, AND THE PERSON INITIATING THE ACTION CONDUCTED THE ACTION.
- 17 **2–606.**
- (A) NO COURT IN THIS STATE SHALL HAVE JURISDICTION OVER AN ACTION FILED UNDER § 2–604 OF THIS SUBTITLE AGAINST ANY MEMBER OF THE LEGISLATIVE BRANCH OR THE JUDICIARY OF THE STATE, ANY MEMBER OF THE GOVERNOR'S EXECUTIVE COUNCIL, THE ATTORNEY GENERAL, THE COMPTROLLER, OR THE STATE TREASURER IF THE ACTION IS BASED ON EVIDENCE OR INFORMATION KNOWN TO THE STATE WHEN THE ACTION WAS FILED.
- 25 (B) A CIVIL ACTION MAY NOT BE BROUGHT UNDER THIS SUBTITLE BY A 26 PERSON WHO IS OR WAS A PUBLIC EMPLOYEE OR PUBLIC OFFICIAL IF THE 27 ALLEGATIONS OF THE ACTION ARE BASED SUBSTANTIALLY ON:
- 28 (1) ALLEGATIONS OF WRONGDOING OR MISCONDUCT THAT THE 29 PERSON HAD A DUTY OR OBLIGATION TO REPORT OR INVESTIGATE WITHIN THE 30 SCOPE OF THE PERSON'S PUBLIC EMPLOYMENT OR OFFICE; OR
- 31 **(2)** Information or records to which the person had 32 Access as a result of the person's public employment or office.
- 33 (C) A PERSON MAY NOT BRING AN ACTION UNDER § 2–604 OF THIS 34 SUBTITLE THAT IS BASED ON ALLEGATIONS OR TRANSACTIONS THAT ARE THE

- SUBJECT OF A CIVIL SUIT OR AN ADMINISTRATIVE CIVIL MONEY PENALTY
 PROCEEDING IN WHICH THE STATE IS ALREADY A PARTY.
- 3 (D) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) PARAGRAPHS (2) 4 AND (3) OF THIS SUBSECTION, NO COURT IN THIS STATE SHALL HAVE 5 JURISDICTION OVER AN ACTION FILED UNDER § 2–604 OF THIS SUBTITLE THAT 6 IS BASED ON THE PUBLIC DISCLOSURE OF ALLEGATIONS OR TRANSACTIONS:
- 7 (I) IN A CRIMINAL, CIVIL, OR AN ADMINISTRATIVE 8 HEARING;
- 9 (II) IN A LEGISLATIVE OR AN ADMINISTRATIVE REPORT, A 10 HEARING, AN AUDIT, OR AN INVESTIGATION; OR
- 11 (III) FROM THE NEWS MEDIA.
- 12 **(2)** PARAGRAPH **(1)** OF THIS SUBSECTION DOES NOT APPLY IF 13 THE ACTION IS INITIATED BY A PERSON WHO:
- 14 (I) HAS DIRECT AND INDEPENDENT KNOWLEDGE OF THE 15 INFORMATION ON WHICH THE ALLEGATIONS ARE BASED; AND
- 16 (II) HAS VOLUNTARILY PROVIDED THE INFORMATION TO THE STATE BEFORE FILING AN ACTION UNDER § 2–604 OF THIS SUBTITLE THAT IS BASED ON THE INFORMATION.
- 19 (3) THE STATE, THROUGH THE ATTORNEY GENERAL, MAY FILE A
 20 CIVIL ACTION UNDER § 2–603 OF THIS SUBTITLE BASED ON THE PUBLIC
 21 DISCLOSURE DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION.
- 22 (E) THE STATE IS NOT LIABLE FOR EXPENSES THAT A PERSON INCURS 23 IN BRINGING AN ACTION UNDER § 2–604 OF THIS SUBTITLE.
- 24A PERSON WHO IS OR WAS EMPLOYED BY THE STATE, A LOCAL 25 GOVERNMENT, OR ANY OTHER POLITICAL SUBDIVISION OF THE STATE AS AN AUDITOR, INVESTIGATOR, ATTORNEY, FINANCIAL OFFICER, OR CONTRACTING 26 27 OFFICER MAY NOT BRING AN ACTION UNDER § 2–604 OF THIS SUBTITLE THAT IS 28 BASED ON ALLEGATIONS OR TRANSACTIONS THAT THE PERSON DISCOVERED OR LEARNED OF WHILE ACTING IN THE PERSON'S CAPACITY AS AN AUDITOR, 29 INVESTIGATOR, ATTORNEY, FINANCIAL OFFICER, OR CONTRACTING OFFICER 30 31 FOR THE STATE, LOCAL GOVERNMENT, OR OTHER POLITICAL SUBDIVISION OF THE STATE. 32

- 1 (A) A PERSON MAY NOT TAKE A RETALIATORY ACTION AGAINST AN 2 EMPLOYEE, CONTRACTOR, OR GRANTEE BECAUSE THE EMPLOYEE, 3 CONTRACTOR, OR GRANTEE:
- 4 (1) ACTS LAWFULLY IN FURTHERANCE OF AN ACTION FILED UNDER THIS SUBTITLE, INCLUDING AN INVESTIGATION FOR, INITIATION OF, TESTIMONY FOR, OR ASSISTANCE IN AN ACTION FILED OR TO BE FILED UNDER THIS SUBTITLE;
- 8 (2) DISCLOSES OR THREATENS TO DISCLOSE TO A SUPERVISOR
 9 OR TO A PUBLIC BODY AN ACTIVITY, POLICY, OR PRACTICE OF THE PERSON
 10 THAT THE EMPLOYEE, CONTRACTOR, OR GRANTEE REASONABLY BELIEVES IS IN
 11 VIOLATION OF § 2–602(A) OF THIS SUBTITLE OR A REGULATION ADOPTED
 12 UNDER THIS SUBTITLE:
- 13 (3) PROVIDES INFORMATION TO, OR TESTIFIES BEFORE, A
 14 PUBLIC BODY CONDUCTING AN INVESTIGATION, HEARING, OR INQUIRY INTO A
 15 VIOLATION OF § 2–602(A) OF THIS SUBTITLE OR A REGULATION ADOPTED
 16 UNDER THIS SUBTITLE THAT IS ALLEGEDLY OR ACTUALLY COMMITTED BY THE
 17 PERSON; OR
- 18 (4) OBJECTS TO OR REFUSES TO PARTICIPATE IN ANY ACTIVITY, 19 POLICY, OR PRACTICE THAT THE EMPLOYEE, CONTRACTOR, OR GRANTEE 20 REASONABLY BELIEVES IS IN VIOLATION OF § 2–602(A) OF THIS SUBTITLE OR A 21 REGULATION ADOPTED UNDER THIS SUBTITLE.
- 22 (B) (1) AN EMPLOYEE, CONTRACTOR, OR GRANTEE MAY FILE A CIVIL
 23 ACTION AGAINST A PERSON OTHER THAN A SUPERVISOR IN STATE
 24 GOVERNMENT, AN APPOINTING AUTHORITY IN STATE GOVERNMENT, OR THE
 25 HEAD OF A PRINCIPAL UNIT IN STATE GOVERNMENT IF THE PERSON TAKES A
 26 RETALIATORY ACTION AGAINST THE EMPLOYEE, CONTRACTOR, OR GRANTEE IN
 27 VIOLATION OF SUBSECTION (A) OF THIS SECTION.
- 28 **(2)** THE EMPLOYEE, CONTRACTOR, OR GRANTEE MAY SEEK IN 29 THE CIVIL ACTION:
- 30 (I) AN INJUNCTION TO RESTRAIN A CONTINUING 31 VIOLATION OF SUBSECTION (A) OF THIS SECTION;
- 32 (II) REINSTATEMENT TO THE SAME SENIORITY STATUS 33 HELD BEFORE THE RETALIATORY ACTION;
- 34 (III) REINSTATEMENT OF FULL FRINGE BENEFITS AND 35 SENIORITY RIGHTS;

- 1 (IV) TWO TIMES THE AMOUNT OF LOST WAGES, BENEFITS, 2 AND OTHER REMUNERATION, INCLUDING ANY INTEREST ACCUMULATED;
- 3 (V) PAYMENT BY THE PERSON OF REASONABLE COSTS AND
- 4 ATTORNEY'S FEES;
- 5 (VI) PUNITIVE DAMAGES;
- 6 (VII) AN ASSESSMENT OF A CIVIL PENALTY:
- 7 1. Not exceeding \$1,000 for the first
- 8 VIOLATION; AND
- 9 2. Not exceeding \$5,000 for each subsequent
- 10 VIOLATION; AND
- 11 (VIII) ANY OTHER RELIEF NECESSARY TO MAKE THE
- 12 EMPLOYEE, CONTRACTOR, OR GRANTEE WHOLE.
- 13 (3) THE REMEDIES PROVIDED UNDER THIS SECTION DO NOT
- 14 DIMINISH OR AFFECT THE RIGHTS, PRIVILEGES, OR REMEDIES AVAILABLE TO
- 15 THE EMPLOYEE, CONTRACTOR, OR GRANTEE UNDER:
- 16 (I) ANY OTHER FEDERAL OR STATE STATUTE OR
- 17 REGULATION; OR
- 18 (II) ANY COLLECTIVE BARGAINING AGREEMENT OR
- 19 EMPLOYEE CONTRACT.
- 20 (C) This section does not apply to an employee as defined in §
- 21 1-501 OF THE HEALTH OCCUPATIONS ARTICLE OR A STATE EMPLOYEE.
- 22 (D) (1) AN EMPLOYEE AS DEFINED IN § 1-501 OF THE HEALTH
- 23 OCCUPATIONS ARTICLE WHO IS SUBJECT TO RETALIATORY ACTION IN
- 24 VIOLATION OF SUBSECTION (A) OF THIS SECTION MAY FILE A CIVIL ACTION
- 25 UNDER TITLE 1, SUBTITLE 5 OF THE HEALTH OCCUPATIONS ARTICLE.
- 26 (2) A STATE EMPLOYEE WHO IS SUBJECT TO RETALIATORY
- 27 ACTION IN VIOLATION OF SUBSECTION (A) OF THIS SECTION MAY FILE A
- 28 COMPLAINT UNDER TITLE 5, SUBTITLE 3 OF THE STATE PERSONNEL AND
- 29 PENSIONS ARTICLE.
- 30 **2-608.**

- 1 (1) CONSPICUOUSLY DISPLAY NOTICES OF THE PROTECTIONS
 2 PROVIDED TO AND OBLIGATIONS REQUIRED OF ITS EMPLOYEES UNDER THIS
- 3 SUBTITLE; AND
- 4 (2) USE ANY APPROPRIATE MEANS TO INFORM ITS EMPLOYEES
- 5 OF THE PROTECTIONS AND OBLIGATIONS PROVIDED UNDER THIS SUBTITLE.
- 6 **2–609.**
- 7 (A) A CIVIL ACTION FILED UNDER § 2-604 OF THIS SUBTITLE MAY NOT 8 BE FILED AFTER THE LATER OF:
- 9 (1) 6 YEARS AFTER THE DATE ON WHICH THE UNDERLYING
- 10 VIOLATION OF § 2–602(A) OF THIS SUBTITLE OCCURRED; OR
- 11 (2) 3 YEARS AFTER THE DATE WHEN FACTS MATERIAL TO THE
- 12 RIGHT OF ACTION ARE KNOWN BY THE RELATOR, THE STATE'S INSPECTOR
- 13 GENERAL, OR THE DIRECTOR OF THE STATE'S MEDICAID FRAUD CONTROL
- 14 Unit or reasonably should have been known, but in no event more
- 15 THAN 10 YEARS AFTER THE DATE ON WHICH THE UNDERLYING VIOLATION OF §
- 16 2–602(A) OF THIS SUBTITLE IS COMMITTED.
- 17 (B) A CIVIL ACTION MAY BE FILED UNDER \$\frac{\frac{2}{2}-604}{0F}\$ THIS SUBTITLE
- 18 FOR ACTIVITY THAT OCCURRED PRIOR TO OCTOBER 1, 2010, IF THE
- 19 LIMITATIONS PERIOD UNDER SUBSECTION (A) OF THIS SECTION HAS NOT
- 20 LAPSED.

- 21 (C) IF THE STATE ELECTS TO INTERVENE AND PROCEED WITH AN
- 22 ACTION BROUGHT UNDER THIS SUBTITLE, THE STATE, THROUGH THE OFFICE
- 23 OF THE ATTORNEY GENERAL, MAY:
 - (1) FILE ITS OWN COMPLAINT; OR
- 25 (2) AMEND THE COMPLAINT OF THE PERSON WHO BROUGHT THE
- 26 ACTION TO CLARIFY, ADD DETAIL TO THE COMPLAINT, OR ADD ADDITIONAL
- 27 CLAIMS TO THE COMPLAINT.
- 28 (D) TO THE EXTENT THAT THE CLAIM OF THE STATE ARISES OUT OF
- 29 THE CONDUCT, TRANSACTIONS, OR OCCURRENCES SET FORTH, OR ATTEMPTED
- 30 TO BE SET FORTH BY A PERSON, A STATE PLEADING RELATES BACK TO THE
- 31 FILING DATE OF THE COMPLAINT OF THE PERSON WHO ORIGINALLY BROUGHT
- 32 THE ACTION.

- 1 (E) IN AN ACTION FILED UNDER THIS SUBTITLE, ALL ESSENTIAL 2 ELEMENTS OF THE CAUSE OF ACTION, INCLUDING DAMAGES, SHALL BE PROVEN 3 BY A PREPONDERANCE OF THE EVIDENCE.
- 4 NOTWITHSTANDING ANY OTHER PROVISION OF LAW OR RULE OF PROCEDURE OR EVIDENCE IN THE MARYLAND RULES, A FINAL JUDGMENT 5 6 RENDERED IN FAVOR OF THE STATE IN ANY CRIMINAL PROCEEDING CHARGING 7 FRAUD OR FALSE STATEMENTS, WHETHER ON A VERDICT AFTER TRIAL OR ON A 8 PLEA OF GUILTY OR NOLO CONTENDERE, SHALL STOP THE DEFENDANT FROM 9 DENYING THE ESSENTIAL ELEMENTS OF THE OFFENSE IN ANY ACTION FILED 10 UNDER THIS SUBTITLE THAT INVOLVES THE SAME ACT, TRANSACTION, OR 11 OCCURRENCE AS IN THE CRIMINAL PROCEEDING.
- 12 **2–610.**
- 13 (A) ANY REMEDY PROVIDED UNDER THIS SUBTITLE IS IN ADDITION TO
 14 ANY OTHER APPROPRIATE LEGAL OR EQUITABLE RELIEF PROVIDED UNDER ANY
 15 OTHER APPLICABLE STATE OR FEDERAL STATUTE OR REGULATION.
- 16 (B) (1) THE STATE SHALL MAKE ALL REASONABLE EFFORTS TO
 17 COORDINATE ANY INVESTIGATION OF AN ALLEGED VIOLATION UNDER THIS
 18 SUBTITLE WITH ANY INVESTIGATION CONDUCTED BY THE FEDERAL
 19 GOVERNMENT INVOLVING THE SAME VIOLATION.
- 20 (2) THE STATE'S OBJECTIVE SHALL BE TO AVOID UNNECESSARY
 21 DUPLICATION OF EFFORT ON THE PART OF THE PERSON ALLEGED TO HAVE
 22 COMMITTED THE VIOLATION AND TO MINIMIZE THE BURDEN OF THE
 23 INVESTIGATION ON THE PERSON.
- 24 (B) (C) THE COMPTROLLER SHALL DEPOSIT ANY CIVIL PENALTY OR 25 DAMAGES COLLECTED UNDER THIS SUBTITLE IN THE GENERAL FUND OF THE 26 STATE.
- 27 (C) (D) THE DEPARTMENT OR THE INSPECTOR GENERAL OF THE 28 DEPARTMENT MAY ADOPT REGULATIONS TO CARRY OUT THE PROVISIONS OF THIS SUBTITLE.
- 30 **2–611.**
- 31 (A) BEGINNING OCTOBER 1, 2010, THE INSPECTOR GENERAL OF THE 32 DEPARTMENT AND THE DIRECTOR OF THE MEDICAID FRAUD CONTROL UNIT 33 IN THE OFFICE OF THE ATTORNEY GENERAL SHALL REPORT ANNUALLY TO THE 34 GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE STATE

- 1 GOVERNMENT ARTICLE, THE FOLLOWING INFORMATION FOR THE PREVIOUS
- 2 FISCAL YEAR:
- 3 (1) THE NUMBER OF CIVIL ACTIONS FILED UNDER THIS
- 4 SUBTITLE;
- 5 (2) THE NUMBER OF CIVIL ACTIONS UNDER THIS SUBTITLE IN
- 6 WHICH A JUDGMENT WAS ENTERED, WHETHER BY SETTLEMENT OR
- 7 ADJUDICATION; AND
- 8 (3) THE NUMBER OF CLAIMS MADE BY THE STATE BASED ON
- 9 ALLEGED VIOLATIONS OF § 2-602(A) OF THIS SUBTITLE THAT ARE SETTLED
- 10 WITHOUT THE FILING OF A CIVIL ACTION UNDER THIS SUBTITLE.
- 11 (B) UNLESS THE ACTION IS UNDER SEAL IN ACCORDANCE WITH § 2–604
- 12 OF THIS SUBTITLE, FOR EACH CIVIL ACTION REPORTED UNDER SUBSECTION
- 13 (A)(1) OR (2) OF THIS SECTION, THE REPORT SHALL STATE:
- 14 (1) WHETHER THE ACTION WAS FILED BY THE STATE OR BY A
- 15 PERSON ON BEHALF OF THE STATE AND, IF FILED BY A PERSON, WHETHER THE
- 16 STATE INTERVENED AND PROCEEDED WITH THE ACTION;
- 17 (2) THE NAME OF THE DEFENDANT; AND THE FOLLOWING
- 18 INFORMATION ABOUT THE DEFENDANT:
- 19 (I) THE NUMBER OF EMPLOYEES AND ANY OTHER DATA
- 20 RELEVANT TO THE SIZE OF THE DEFENDANT;
- 21 (II) THE AMOUNT OF PAYMENTS MADE TO THE DEFENDANT
- 22 IN THE YEAR PRIOR TO THE FILING OF THE ACTION FROM STATE HEALTH PLANS
- 23 AND, TO THE EXTENT KNOWN BY THE INSPECTOR GENERAL AND THE MEDICAID
- FRAUD CONTROL UNIT, FROM OTHER SOURCES; AND
- 25 (III) WHETHER THE DEFENDANT IS A MINORITY-OWNED
- 26 BUSINESS ENTERPRISE AS DEFINED BY § 14–301 OF THE STATE FINANCE AND
- 27 PROCUREMENT ARTICLE.
- 28 (3) A DESCRIPTION OF THE VIOLATION OR ALLEGED VIOLATION
- 29 OF § 2–602 OF THIS SUBTITLE; AND
- 30 (4) THE AMOUNT SOUGHT IN THE ACTION AND, IF APPLICABLE,
- 31 THE AMOUNT FOR WHICH THE DEFENDANT IS LIABLE UNDER A SETTLEMENT
- 32 AGREEMENT OR COURT ORDER.

$\frac{1}{2}$	(C) FOR EACH CLAIM REPORTED UNDER SUBSECTION (A)(3) OF THIS SECTION, THE REPORT SHALL STATE:
3 4	(1) A DESCRIPTION OF THE VIOLATION OR ALLEGED VIOLATION OF § $2-602$ OF THIS SUBTITLE;
5	(2) THE RESOLUTION OF THE CLAIM;
6 7	(3) THE AMOUNT, IF ANY, THE PERSON AGAINST WHOM THE CLAIM WAS MADE AGREED TO PAY IN SETTLEMENT OF THE CLAIM; AND
8	(4) THE AMOUNT, IF ANY, COLLECTED BY THE STATE.
9 10	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2010.
	Approved:
	Governor.
	President of the Senate.
	Speaker of the House of Delegates.